Exercising Ethics During Official Travel

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Guiding Principles

• Public office may not be used for private gain

• Federal property may be used only for authorized purposes

• Employees shall avoid creating the appearance that they are violating the law or ethical standards

• Exercise Prudence – As If You Were Paying the Expenses Yourself
Funds available to a Federal agency, by appropriation or otherwise, may be expended by the Federal agency for the maintenance, operation, or repair of any passenger carrier only to the extent that such carrier is used to provide transportation for official purposes.

-- 31 U.S.C. § 1344
• An officer or employee who willfully uses or authorizes the use of a passenger motor vehicle or aircraft owned or leased by the United States Government (except for an official purpose authorized by section 1344 of this title) or otherwise violates section 1344 shall be suspended without pay by the head of the agency. The officer or employee shall be suspended for at least one month, and when circumstances warrant, for a longer period or summarily removed from office.

-- 31 U.S.C. § 1349(b) --
• Only persons whose transportation benefits the Government

• Scheduled and arranged to be the most cost-effective for the Government, not to maximize the personal convenience of the traveler

• Government transportation rules must be applied uniformly and not to selectively benefit someone solely because of rank or position
Modes of Transportation.

Once use of a Government vehicle is determined to be essential to the performance of official business, the following modes of transportation shall be considered in the following order, to the extent it is available and capable of meeting mission requirements:

- Scheduled DoD bus service;
- Scheduled public transportation;
- DoD motor vehicles;
- Voluntary use of privately owned vehicle (POV) (reimbursable);
- Taxi (reimbursable).
Air Travel -- Contractors

- Contractors can not be issued ITAs
- Travel costs of Government contractors are governed by the rules in the FAR as a contract expense
- Generally, travel related items restricted to Government employees may not be given to contractors. Contractors may sometimes fly on MILAIR.
Routing of Travel

• Travel by the usually traveled route unless a different route is “officially necessary”

• Vacation to TDY to Vacation or Residence or PDS

• Residence (even if away from PDS) to TDY to Residence or PDS
Discuss Differences:

- Permanent Duty Station (PDS)
- National Capital Region (NCR)
- Local Commuting Area
Airline City-Pair Contract Flights

• Seat not available in time to accomplish mission or would require additional per diem
• Preference for travel during normal working hours
• Statutory comp time for travel during non-duty hours (5 U.S.C. § 5550b)
• Lower fare on non-contract carrier available to the general public
Commercial Air Travel

• It is the policy of the Government that employees and/or dependents that use commercial air carriers for domestic and international travel on official business shall use coach-class airline accommodations.

• Employees shall ascertain their travel requirements in sufficient time to book coach-class accommodations.
BIG CHANGE

Effective April 1, 2011:
No approval is required to buy or use other than coach-class airfare where the cost is less than the least expensive unrestricted economy / coach class airfare.
Commercial Air Travel

First Class and Premium Class Less than First Class (Business Class) Airline Accommodations can only be used in specified, limited circumstances.
First Class Travel

• Plan in Advance, except for extenuating circumstances or emergency situations

• In the absence of specific authorization/approval, the employee shall be responsible for all additional costs resulting from the use of first-class air accommodations.
First Class Travel (continued)

• Justifying First Class Travel:
  – Only first class accommodations available; or
  – Other classes not “reasonably available.”

• Scheduled to leave within 24 hours before the employee's proposed departure time, or scheduled to arrive up to 24 hours before the employee's proposed arrival time.

• No requirement to arrive late or leave early.
First Class Travel (continued)

- Justifying First Class Travel (continued):
  - Exceptional security circumstances
  - Coach-class airline accommodations on foreign carriers don't provide adequate sanitation or health standards, and the use of foreign flag air carrier service has been approved
  - Required for Agency Mission
  - Medical condition substantiated by “competent medical authority”
First Class Travel (continued)

• Time limits for medical condition:
  – Certifications remain in effect for up to 6 months or the duration of the need, whichever is shorter
  – Permanent disabilities/needs require review and renewal on an annual basis by a physician
To Whom It May Concern,

Because of her medical condition, [redacted] should fly first class.

6/24/09
Business Class Travel

• Plan in Advance, except for extenuating circumstances or emergency situations

• In the absence of specific authorization/approval, the employee shall be responsible for all additional costs resulting from the use of business class air accommodations.
Business Class Travel (continued)

• Justifying Business Class Travel:

  – Only premium class accommodations available

  – Space is not available in coach-class airline accommodations on any scheduled flight in time to accomplish the purpose of the official travel, which is so urgent it cannot be postponed
Business Class Travel (continued)

• Justifying Business Class Travel (continued):
  – Medical condition substantiated by “competent medical authority”
  – Exceptional security circumstances
  – Results in Overall Savings to the Government
Business Class Travel (continued)

• Justifying Business Class Travel (continued):
  – Inadequate sanitation or health standards in coach
  – Required for agency mission
• Justifying Business Class Travel (continued):
  
  – Obtained as an accommodation upgrade through the redemption of frequent traveler benefits.
  
  – The employee's transportation is paid in full through the DoD component's acceptance of payment from a non-Federal source.
Business Class Travel (continued)

• Justifying Business Class Travel (continued):
  – Long Flight:
    • Several Time Zones; and
    • Origin or Destination outside CONUS; and
    • TDY cannot be delayed or postponed; and
    • Scheduled flight time in excess of 14 hours, w/o rest en route or at TDY site before commencing duties at TDY site
• The length of flight (14, 20, 30, 40 hours) in and of itself is not sufficient justification to authorize premium class accommodations. The justification must be that the TDY mission was so unexpected that traveler was unable to schedule a flight arriving the day prior to allow rest before starting work or a layover en route to allow rest before traveling on to the destination to begin work. When using flight length to justify business-class accommodations, the business-class authorizing/approving official must cause the travel authorization to be clearly annotated as to when the TDY travel was identified, when travel reservations were made, and the cost difference between coach-class and business-class accommodations.
Denied Boarding Compensation

• Involuntary Bumping: Benefits received are considered a form of “liquidated damages” – benefits belong to the Government

• Voluntarily Vacating an Airline Seat: Employee may keep benefits if it doesn’t cost the Government more money
Use of Frequent Flyer Benefits

• Old Rule: All benefits belonged to the Government
  – If you commingled benefits, all of them belonged to the Government

• Current Rule: All benefits belong to the Employee
Use of Frequent Flyer Benefits

• Includes frequent flyer miles, upgrades, access to airline clubs or facilities

• Applies to employees, family members and dependents who receive promotional items while traveling for the Government

• Includes all promotional items received before, on, or after enactment of the law (1992)
Use of Frequent Flyer Benefits

• Applicable to promotional items obtained whether travel is at the expense of the Government or accepted from a non-Federal source

• Applies to all promotional items obtained while on official travel – including airlines, hotels, and car rental companies
Payment of Travel from Non-Federal Source

- 31 U.S.C. § 1353 authorizes Federal agencies to accept payment of travel expenses for employees to attend meetings and similar functions
  - Per diem maximums waived if everyone gets the same rate (Gov’t and non-Gov’t)
  - May not be accepted if attendance is “necessary to perform normal mission” (for example, an audit or an investigation)
Mandatory Use of the Travel Charge Card


- May not be used for local travel.

- “Infrequent” travelers are exempt.
Failure to Pay Charge Card Bills

• Public Law 105-264 permits your agency to offset amounts owed to the travel card company from employees’ salaries.

• Offset up to 15% of salary are permissible.

• This permission is discretionary. Thus, there are union consultation issues.
Prompt Reimbursement of Travel Expenses

• Public Law 105-264 mandates reimbursement of travel expenses by agencies to employees within 30 days

• This assures that the traveler will have the money to pay the Government Travel Charge Card when the bill comes due
Car Rental While on Official Travel

• Liability and Vehicle Damage

• Passengers in Rental Vehicle

• Personal Use of Vehicle While TDY
  – Not a violation of “official use”
  – Personal Liability for Accident
  – DoD prohibits it!
Mass Transit Services

31 U.S.C. § 1344 permits the use of passenger carriers to transport federal employees between their place of employment and mass transit facilities. (31 U.S.C. § 1344(g)) On December 18, 2006, the Deputy Secretary of Defense issued a memorandum implementing this amendment for the Department of Defense. (OSD 18687-06) Note that there are very strict approval authorities, findings, and procedures necessary before this permission may be implemented locally. See paragraph C5.2 of DoD 4500.36-R, “Management, Acquisition and Use of Motor Vehicles.”
Conferences

• An increased per diem rate is permissible for conference attendance (up to 25% more)
• Decision concerning increase is made by Government host agency for Gov’t Conference
• Increase applies to all Gov’t attendees
• Food permitted – See Comp. Gen. Decision B-300826, March 8, 2005
RECENT ISSUES
SecDef Efficiencies:

March 14, 2011

All future conferences hosted by OSD, defense agencies and field activities must receive PSA approval to ensure cost-effectiveness and necessity of event.
SecDef Efficiencies:

March 14, 2011

All DoD travel requests must include justification that alternate means (SVTC, web-based communications) are not sufficiently able to accomplish travel objectives.
DOMESTIC PARTNERS

Effective March 3, 2011: JTR amended to include “domestic partner” of a civilian employee as part of definition of “immediate family” (Includes children, dependent parents, and dependent brothers and sisters of domestic partner.)
DOMESTIC PARTNERS

Note: A domestic partner is not a spouse, and thus cannot be authorized a “house hunting trip” incident to a hiring action.
Since a domestic partner is not a spouse, a relocation income tax allowance may not be paid to the extent that the taxes are incurred by or on behalf of the domestic partner.
QUESTIONS